# Workshop 3: Leading Practices in Solar Contracting & Procurement

Commercial Acceleration of Solar Energy in Silicon Valley (CASE-SV)

Moderator: Eileen Hays, Optony

October 30, 2014

11:00AM-12:00PM PT





# Agenda

#### Welcome and CASE-SV Overview (5 min)

Eileen Hays, Project Manager for Optony

Don Bray, SEEDZ Executive Director for Joint Venture

#### Commercial Solar Procurement Process (30 min)

Featured Speaker: Ben Foster, Senior VP for Optony

#### Solar Contracts and Negotiations (15 min)

Featured Speaker: Donald Simon, Attorney and Partner at Wendel, Rosen, Black and Dean LLP

#### Q&A (10 min)





# Program Sponsors

#### American Solar Transformation Initiative

Goal to reduce the total installed costs of solar PV and increase deployment across the US by partnering with 200+ local governments, utilities, and regional organizations to improve their solar markets.

Powered by

- Created and led by Optony, funded by the US DOE
- More information at www.SolarRoadmap.com/case-sv





# Smart Energy Enterprise Development Zone (SEEDZ) Initiative

Unites key stakeholders in building the smart energy network of the future: reliable, high quality, affordable, and sustainable power.

- Created and led by Joint Venture Silicon Valley
- More information at www.JointVenture.org/seedz



SunShot

U.S. Department of Energy

# Commercial Acceleration of Solar Energy (CASE-SV) Initiative

Support accelerated deployment of solar PV energy for <u>commercial facilities</u> in Silicon Valley with an aggregated purchasing program.



**Target:** Advance solar energy by at least 5 MW, and/or 10 commercial sites in Silicon Valley by Q3 2015

**Key stakeholders:** Business leaders, Municipalities, and Regional organizations.

#### Solar purchase options

- Onsite Systems
  - Direct purchase
  - Power purchase agreements
- Offsite Options
  - Remote solar projects
  - Regionally-sourced solar renewable energy credits





#### What is the rationale for a CASE-SV program?

#### Why are businesses and property owners participating?

- Offset high energy consumption and escalating costs
- Achieve clean energy commitments
- Demonstrate community leadership
- Leverage CASE-SV team, resources and regional solution providers

#### Why now?

- Federal 30% Investment Tax Credit to sunset Q4 2016
- State Net Metering rules and rates will change in 2017
- Average PV installation costs are at an all time low
- Recognition programs from EPA and JVSV







# Featured Speaker

Ben Foster, CMA, CMF Senior VP Optony, Inc.





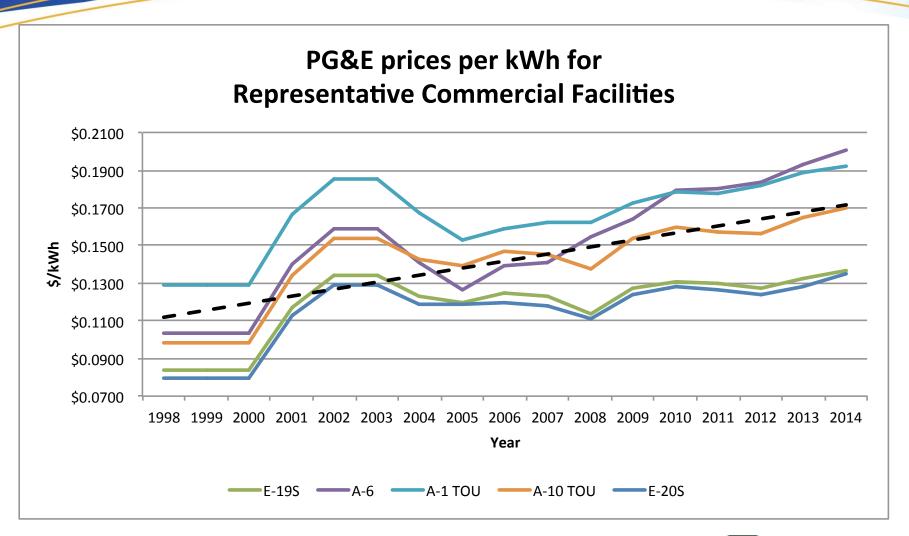
# **Topics**

- Solar project contracting approach
- Procurement and contracting process
- Deep-dive into Power Purchase Agreements
- Planning for operations & maintenance





# **Solar Power as Hedge for Electricity Costs**





# **Traditional Electricity Contracting Process**







- "Take it or leave it" terms and conditions
- No control over type or location of electricity supply
- Pricing increases every 6-12 months (non-negotiable)
- No long-term contracting for prices or terms
- No warranties or performance guarantees



#### **Solar Procurement Process Outline**

#### **Gather Project Data**

 Include 12+ months of utility data, technical details and requirements, and financing preferences for all high-potential locations

#### **Create RFP Package**

 Use standardized procurement documents for specifications, key terms and conditions, and evaluation criteria

#### **Issue RFP & Evaluate Proposals**

 Manage procurement process and perform a detailed review of proposals using levelized cost of electricity for cost comparisons

#### **Contract Negotiation & Construction Planning**

 Ensure continuity between proposed systems and pricing through the contracting process and develop realistic timeline for installations



# **Financing Changes Project Expectations**

#### **Financing Structures**

- Direct Purchase
- Power Purchase Agreement
- Equipment Leasing
- Bond Financing
- Enhanced Use Lease
- Utility Financing
- Energy Service Contract



#### **Changes Project**

- Performance Risks
- Up-Front Costs
- Long-Term Returns
- Procurement Process
- System Design
- Project Benefits
- Operations & Maintenance



# **Proposal and Contract Evaluation Factors**

#### **Cost and performance**

- Pricing and production are important factors
- Compare to current utility provider and pricing
- Assess importance and price of Renewable Energy Credits
- Technical details will vary by provider, but should be both robust and appropriate for site
- Permitting process will ensure safety and code compliance but not performance

#### **Vendor qualifications**

- Provider capabilities is the most important factor
- Demonstrated experience managing similar projects will be an important success factor

#### **Proposal standards**

- Ensure that all contract documents are available for review in advance
- Verify production forecasts, costs and savings calculations over lifetime
- Standardize system lifetime analysis (20-year recommended)
- Consistent approach to assumptions across all proposals
  - PPA Price escalation & Utility rate increases
  - Facility energy usage & production forecasts
  - O&M services and costs
  - Financing costs, discount rate, SREC/rebate values



#### **Direct Purchase**

#### Ownership

- Customer owns, operates, and maintains the system
- Owner has full responsibility for performance
- Maintenance contracts and performance guarantees can be purchased

#### Capital Costs

- Full cost of system due at delivery (some interim payments may be required)
- May be partially offset by rebates & incentives (higher for non-profits/gov't)
- Could be financed directly with existing processes (loan, lease, internal investment)

#### Financial Benefits

- Long-term savings begin immediately and may be the highest with direct purchase
- Customer retains Solar Renewable Energy Credits (SREC)
- Customer receives federal, state, and local incentives and rebates
- However, non-taxable organizations cannot capture any tax benefits
- Very low operating costs, effectively capping electricity costs for 25 years







## **Power Purchase Agreement Overview**

#### What is a PPA?

- A Power Purchase Agreement is a legal contract between a Host Customer and Energy Producer guaranteeing that the Buyer will purchase all energy produced by an electricitygenerating system owned, operated, and maintained by the Seller.
- PPA, LLC has investors, owners, developers, vendors, installers, insurance

#### **Documents**

- Master agreement
- Price and escalation factors
- System specifications
- Termination/buyout schedule
- Monitoring, O&M Protocols

- Lease for property usage
- Production & savings forecasts
- Warranties and performance guarantees
- Ownership of SRECs and Incentives
- Insurance requirements



#### **Contract Term & Termination**

#### **Term and Buyout**

- 20 year contract from "Commercial Operations Date"
- Construction must begin and end by certain dates
- Buyout potential starting at Year 6, and periodically thereafter
- Buyout is "Fair Market Value" (FMV) based on independent appraisal
- End-of-term extension for 5 year periods, if agreed
- If terminated, all equipment will be removed and site restored to original condition

#### **Early Termination**

- Available from Year 1
- Payment schedule included with prohibitive costs through Year 6
- After Year 6, can be based on FMV plus removal costs
- PPA provider must remove all equipment and restore facility to original condition



# **Pricing & Payments**

#### **Pricing & Payments**

- Set price per kWh, must buy ALL kWh produced
- Billing based on calculation of electricity generated times fixed rate
- Annual escalation of fixed rate by 1-4% (based on final contract)
- Payments due monthly will be higher in the summer

#### **Renewable Energy Credits**

- Buyer can select to own the RECs or not at the inception of the PPA
- Owning the RECs will add to PPA cost, but can hold or sell them later
- Some hybrid solutions (SREC arbitrage and partial-term sales)



## **System Design**

#### **System Design & Construction**

- System designs should include industry best practices and appropriate size
- All equipment must meet or exceed contracted specifications
- All construction conforms to jurisdictional requirements and permitting processes
- Construction plan should minimize site disruption
- Environmental review will be completed as required in advance, if needed

#### Why is it important?

- » Optimize system sizing, technology and design for proposed location
- System output determines payments and savings
- Site management risks and costs should be minimized
- » Availability and quality drive faster installation and long-term performance
- System warranty information needed for potential system buyout



### **Performance & Warranties**

#### **Performance**

- System will perform on an annual basis to the forecasted kWh output, adjusted for weather and Force Majeure
- If the system under performs, PPA only bills for energy delivered (may impact savings)
- If the system over performs above xx%, Buyer may not required to purchase, but may, if beneficial
- Under performance below yy% over a full year could be considered a default

#### **Warranties**

- Equipment warranty throughout the entire lifetime of the PPA
- Any failures will be promptly fixed by PPA provider
- Remaining warranties will be transferred if Buyer purchases system



#### **Other Terms & Conditions**

#### Insurance

- Fully insured during construction
- General liability and all other standard coverage

#### **Force Majeure**

- Weather, earthquakes, flood, accidents and other typical events included
- Utility interruption or curtailment could be included
- Equipment failure or system under performance not included

#### **Other Terms**

- Contract may be assigned by PPA provider
- Construction and operations can be inspected, reviewed, and audited
- Default enables other party to seek damages and remedies
- Disputes can be mediated first to reduce costs



# **Contracting Challenges & Opportunities**

#### **Challenges**

- Lack of preparation and transparency (seller and buyer)
- Financial stability (seller)
- Credit risk (buyer)
- 'Over-negotiation' can drive costs up
- Misperceptions of risks (by all parties) can delay project and increase costs
- Revisiting contract terms after negotiation

#### **Opportunities**

- Consider utility rate schedules and energy efficiency measures
- Leveraging existing efforts will reduce staff time and accelerate the process
- Use standardized procurement documents and Power Purchase Agreement to streamline process
- Demonstrate Leadership and Community Engagement
- Potential pass-through opportunities for employees







# **Operations & Maintenance**

#### **Performance Management**

- Monitoring System AND Process
   On-site irradiance and power measurements
   On-line system monitoring
   Primary responsible party internally
- Purchase or Lease
   Self-perform
   Installer or 3rd-party O&M provider

Power Purchase Agreement

Owner/installer

#### **Cleaning & Inspection**

- Module cleaning
- Inverter cleaning
- Fuse and wiring check







# Featured Speaker

Donald Simon, Partner
Wendel, Rosen, Black, and Dean LLP





# MAINTAINING YOUR EXISTING ROOF WARRANTY

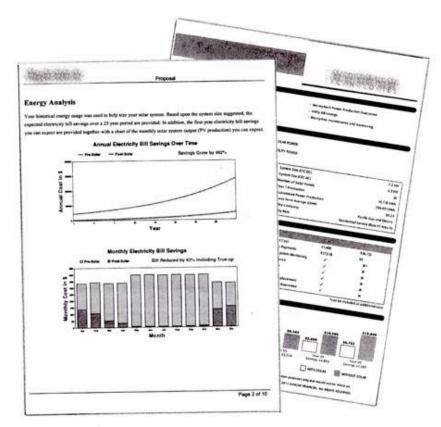


Target retail outlet in Connecticut Photo courtesy of Eagle Rivet Roof Service Corp.





# OBTAIN VENDORS' PROPOSED CONTRACT IN RFP PROCESS







# MAKE CERTAIN THE SOLAR SYSTEM IS INSURED DURING CONSTRUCTION AND AFTER







# OBTAIN PERFORMANCE GUARANTEES







# GET SEPARATE WARRANTIES FROM INSTALLER AND EQUIPMENT MANUFACTURERS









# OTHER PRACTICAL TIPS





# Questions?





## Visit www.solarroadmap.com/case-sv

Eileen Hays, CASE-SV Project Manager

eileen.hays@optony.com

(408) 567-9216





# **About Optony**

Optony develops and deploys solar best practices across the entire solar project lifecycle for government agencies, schools and commercial organizations.

"Optony's consulting service is a must-have for any organization considering an investment in solar. Based on Optony's comprehensive analysis and recommendations, we now have a low-risk, high-return solar strategy."

#### www.optony.com





